## Message Text

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**ACTION SS-25** 

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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FM AMEMBASSY PHNOM PENH TO SECSTATE WASHDC IMMEDIATE 9746 INFO AMEMBASSY SAIGON PRIORITY COMUSSAG NKP THAI PRIORITY CINCPAC HONOLULU HI PRIORITY

CONFIDENTIAL PHNOM PENH 4572

**EXDIS** 

E.O.11652: GDS

TAGS: AEMR EAID CB VS

SUBJECT: GVN REQUEST FOR BACKHAUL USE OF DC-8 RICE AIRLIFT FLIGHTS TO TRANSPORT SOUTH VIETNAMESE REFUGEES TO SAIGON

REF: A. PHNOM PENH 4496

B. SAIGON 2716

C. PHNOM PENH 4439

D. PHNOM PENH 4289

1. AS SUGGESTED IN REFTELS A AND B, THE CALL ON DCM BY SOUTH VIETNAMESE COUNSELOR HUYNH HUU-LUAN ON MARCH 13 CONCERNED THE ABOVE SUBJECT. THE COUNSELOR SAID THERE ARE CURRENTLY SOME 1200 (NOT 600) SOUTH VIETNAMESE REFUGEES LOCATED IN TWO PLACES WITHIN PHNOM PENH CITY: A PAGODA AND THE PRECINCTS OF THE LOCAL CAO DAI TEMPLE. THESE REFUGEES ARE VIETNAMESE WHO WERE BORN IN CAMBODIA AND LIVED HERE ALL THEIR LIVES, BUT WHO IN THE EYES OF THE GVN POSSESS VIETNAMESE NATIONALITY. THEY HAVE BECOME REFUGEES IN RECENT TIMES BY REASON EITHER OF THE ENGULFING OF THEIR NORMAL RESIDENTIAL AREAS BY THE WAR (NEAK LUONG, FOR EXAMPLE, RECENTLY) OF BECAUSE THEY ARE UNABLE TO PROACTICE THEIR SKILLS AND PROFESSIONS BECAUSE OF GKR LAWS OR OTHER REASONS AND THUS CANNOT SUPPORT THEMSELVES. CONFIDENTIAL

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- 2. IT HAS LONG BEEN UNDERSTOOD, RVN COUNSELOR SAID, BETWEEN THE GKR AND THE GVN THAT THIS CATEGORY OF PEOPLE WOULD BE GRADUALLY REPATRIATED TO VIET-NAM BY WHATEVER MEANS AVAILABLE, THOUGH AT NO EXPENSE TO THE GKR. IN THE PAST, MANY SUCH REFUGEES HAD BEEN REPATRIATED BY THE GVN BY USE OF DOWNRIVER MEKONG CONVOYS, OR OCCASIONAL SPACE AVAILABLE VNAF FLIGHTS BACK TO SAIGON. BUT WITH THE CLOSING OF THE MEKONG, THE FLOW TO VIET-NAM HAD CEASED BY DECEMBER.
- 3. NOW IT HAD OCCURRED TO THE GVN THAT WITH SPACE AVAILABLE ON THE DC-8 CARGO FLIGHTS WHICH BRING USAID RICE FROM SAIGON TO PHNOM PENH, BUT WHICH RETURN VIRTUALLY EMPTY, THERE MIGHT BE A CHANCE TO RESOLVE THE PROBLEM OF THE 1200 REFUGEES IN SHORT ORDER. THE MATTER HAD BEEN RAISED BY HIS GOVERNMENT WITH AMEMBASSY SAIGON, THE COUNSELOR SAID, AND HE HAD BEEN INSTRUCTED TO MAKE THE REQUEST HERE AS WELL.
- 4. DCM RESPONDED THAT WE HAD ALREADY FILED A REOUEST (REFTEL C) TO THE APPROPRIATE AUTHORITIES ASKING THEM TO STUDY THE POSSIBILITY OF USE OF THESE DC-8 RETURN FLIGHTS FOR THE PURPOSE OF CARRYING LIMITED NUMBERS OF OTHER PAS-SENGERS OF CERTAIN SPECIAL CATEGORIES. WE HAD NOT AS YET RECEIVED A REPLY, WHICH WAS PROBABLY INDICATIVE OF THE COMPLEXITY OF THE ISSUES IVOLVED. THESE MIGHT IN-CLUDE THE VIEWPOINT OF AID, THE CHARTERER; OF DOD, THE CHARTERING AGENT; OF THE COMMERICAL CARRIERS, OWNERS OF THE PLANES; PROBLEMS RELATING TO LIABILITY AND IN-SURANCE; AND PROBLEMS RELATING TO PHYSICAL SUITABILITY OF SUCH AIRCRAFT FOR PASSENGER TRAFFIC, EVEN ON VERY SHORT HAULS AND UNDER EMERGENCY CONDITIONS. DCM SAID THIS EMBASSY WOULD REPORT THE REQUEST OF THE GVN AND ASK THAT IT ALSO BE CONSIDERED BY THE APPROPRIATE AUTHORITIES. HOWEVER, IT WOULD BE USEFUL FOR THE RVN EMBASSY IN THE MEANTIME, TO DISCUSS THIS POSSIBILITY WITH THE GKR MINISTRIES OF REFUGEES AND FOREIGN AFFAIRS, WHOSE COOPERATION WOULD BE REQUIRED IN SUCH AN AIRLIFT OF REFUGEES.

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5. THE RVN COUNSELOR, WHO WAS ACCOMPANIED BY AN ASSISTANT MILITARY ATTACHE AND A REFUGEES ATTACHE, STATED THAT PRESENT COMBAT CONDITIONS IN VIET-NAM PRECLUDED THE USE
BY HIS GOVERNMENT OF VIETNAMESE MILITARY AIRCRAFT FOR THIS PURPOSE; THEY WERE JUST NOT AVAILABLE.

6. HUYNH HUU LUAN THEN BROUGHT UP ANOTHER PROBLEM. HE

ACKNOWLEDGED THAT THE VIETNAMESE EMBASSY HAD NEVER BEEN INCLUDED IN AMERICAN EMBASSY'S E&E PLANS, AS THE GVN HAD ALWAYS FELT ITSELF ABLE IN AN EMERGENCY SITUATION TO PROVIDE ITS OWN FIXED OR ROTARY WING ASSETS AS RE-QUIRED. IN FACT, THE VIETNAMESE HAD FOR SOME TIME PAST HAD AN UNDERSTANDING WITH THE ROC AND PHILIPPINE EMBAS-SIES THAT THE GVN WOULD TAKE CARE OF THEM AS WELL IN AN EVACUATION SITUATION. COUNSELOR SAID YESTERDAY HE HAD BEEN FORCED TO TELL THE CHINESE AND PHILIPPINE AMBAS-SADORS THAT HE REGRETTED THE VIETNAMESE EMBASSY COULD NO LONGER PROVIDE FOR THEM IN AN EVACUATION SITUATION. THIS WOULD, ABOVE ALL, BE TRUE IN THE CASE IN WHICH THE AIRPORT MIGHT BE CLOSED AND ALL EVACUATION WOULD HAVE TO BE BY ROTARY WING AIRCRAFT. WITH THE STATE OF THE WAR IN VIET-NAM. VNAF HELICOPTERS JUST COULD NOT BE SPARED. HE THEREFORE WISHED TO ASK WHETHER THE US COULD ASSUME RESPONSIBILITY FOR FOURTEEN VIETNAMESE EMBASSY STAFF, INCLUDING AMBASSADOR PHOUC, IN THE EVENT OF A ROTARY WING EXTRACTION. DCM PROMISED TO SUBMIT THIS OUESTION AS WELL TO DEPT. AND APPROPRIATE AUTHORITIES. (FYI - DESPITE THE ABOVE, THIS EMBASSY HAS FOR SOME TIME INCLUDED THE CHINESE MISSION PERSONNEL IN OUR EVACU-ATION PLANS. THE CASE OF THE VERY SMALL PHILIPPINE EM-BASSY WILL BE DISCUSSED IN A SEPTEL.)

7. ACTION REQUESTED: DEPARTMENT IS ASKED TO FURNISH US AN ANSWER FOR THE VIETNAMESE EMBASSY WITH RESPECT: 1) TO THE REQUEST FOR THE TRANSPORT OF THE 1200 VIETNAMESE REFUGEES ABOARD THE CHARTERED RICE AIRLIFT DC-8'S; AND 2) TO INCLUSION OF NOT TO EXCEED 14 MEMBERS OF THE RVN EMBASSY STAFF IN OUR OWN E&E PLANS. WITH REGARD TO THE LATTER, WOULD RECOMMAND THAT CONCURRENCE BE GIVEN, WITH THE UNDERSTANDING THAT WE WOULD THEN ASK CONFIDENTIAL

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THE VIETNAMESE TO REDUCE THEIR NUMBER FROM 14 TO SOME THING MORE REASONABLE (E.G. 5) AS SOON AS POSSIBLE. ON THE OTHER HAND, SHOULD AN RVN REFUGEE AIRLIFT BE MOUNTED, THEY WOULD UNDOUBTEDLY NEED THE SERVICES OF MOST OF THE VIETNAMESE EMBASSY STAFF FOR THE ARRANGEMENTS, WHICH WOULD BE BEYOND OUR OWN CAPABILITIES IN VIEW OF OUR OTHER RESPONSIBILITIES. DEAN

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